# Explanations with a Purpose: Regulating Black-Box Algorithmic Decisions

Laura Blattner<sup>1</sup> Scott Nelson<sup>2</sup> Jann Spiess<sup>1</sup> May 2023

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### Delegation approach to econometric decisions

1. **Principal** (designer) observes  $\eta$  and chooses  $C \subseteq \mathbb{R}^{\mathbb{Z}}$  to minimize  $\mathsf{E}_n \mathsf{E}_{\pi} L^P(\hat{\tau}(C); \theta)$ 

2. Agent (researcher) observes  $\pi \sim \mathsf{P}_\eta$  and chooses  $\hat{\tau} \in \mathcal{C}$  to minimize

 $\mathsf{E}_{\pi}L^{\mathsf{A}}(\hat{\tau};\theta)$ 

#### Delegation approach to econometric decisions

1. Principal (designer) observes  $\eta$  and chooses  $\mathcal{C} \subseteq \mathbb{R}^{\mathcal{Z}}$  to minimize

 $\mathsf{E}_{\eta}\,\mathsf{E}_{\pi}L^{P}(\hat{\tau}(\mathcal{C});\theta)$ 

2. Agent (researcher) observes  $\pi \sim \mathsf{P}_{\eta}$  and chooses  $\hat{\tau} \in \mathcal{C}$  to minimize  $\mathsf{E}_{\pi} L^{A}(\hat{\tau}; \theta)$ 

by specifiying function class  $\mathcal{F} \subseteq \mathbb{R}^{\mathcal{X}}$ , loss  $\ell : \mathbb{R} \times \mathbb{R} \to \mathbb{R}$ , mapping  $\mathcal{T} : \mathcal{F} \to \mathcal{C}, \hat{f} \mapsto \hat{\tau}$ 

3. Algorithm observes data  $z \sim P_{\theta}$ , chooses  $\hat{f}$  to minimize (optimistically)  $\mathsf{E}_{\pi}[\mathsf{E}_{\theta}[\ell(\hat{f}(x), y)]|z]$ 

or (practically)

# $\mathbb{E}_{z}[\ell(\hat{f}(x), y)]$

- Robustness:  $T(\hat{f}) \in C$  for all  $\hat{f} \in \mathcal{F}$
- Efficiency:  $\hat{\tau} = T(\hat{f})$  good solution to original goal

## Data-driven decisions with multiple objectives across domains

- Robust integration of machine learning into causal inference
- Design of pre-analysis plans
- Strategic classification (Hardt et al., 2016)
- Al alignment (Hadfield-Menell and Hadfield, 2019)
- Manipulation-proof machine learning (Björkegren et al., 2020)
- Regulation of AI (Rambachan et al., 2020)
- Prediction-powered inference (Angelopoulos et al., 2023)

Claim: Integration econometrics, ML, data-driven decision making with mechanism design

- can be good frame to diagnose and address misalignment, and
- allows leveraging formal tools from mechanism design

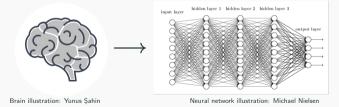
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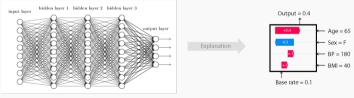
# Motivation

- Prediction algorithms in high-stakes screening decisions (medical testing, hiring, lending)
- Incentive conflicts between agents building prediction functions and principals overseeing their use
  - Medical testing: Insurance company worries hospital over-predicts risk
  - Hiring: Employer concerned about fairness of interview invites by manager
  - Lending: Financial regulator worries about disparate impact or model risk
- Move to automated rules allows for systematic (even ex-ante) review, but is complicated by complexity of algorithms, leading for calls around simplicity and transparency



• This project: Study in principal-agent model how can effectively mitigate incentive conflicts if black-box algorithms are too complex to be fully described, apply to credit data

- Starting point: Complexity of algorithms means agent cannot fully describe algorithm to principal
- First policy option: Limit agent to simple/transparent algorithms that can be fully described
- Second policy option: Principal requires agent to provide a simple description/explanation of algorithm behavior in terms of key drivers or limited data



Neural network illustration: Michael Nielsen

- **Theoretically**, make precise and justify explanations of complex ML models in a principal-agent model where explainability is *means to an end* 
  - 🙁 Ex-ante restrictions to simple, fully transparent functions
  - © Oversight based on a simpler representation of the algorithm ('explainer')
  - © Design the explainer to target the dimensions affected most by incentive conflict ('targeted explainer')
- Empirically, demonstrate that results matter in two substantial applications to credit underwriting

# Contribution

- 1. Law and economics literature on *fairness and discrimination oversight of algorithms* (e.g. Kleinberg et al., 2018; Gillis and Spiess 2019; Hellman, 2019; Yang and Dobbie, 2020)
  - We derive optimal restrictions in a principal-agent model with explicit misaligned preferences
- 2. Nascent literatures on *data analysis with conflicts of interest and replication concerns* (e.g. Glaeser, 2006; Di Tillio et al., 2017; Spiess, 2018) as well as *incentive conflicts and algorithmic design* (e.g. Rambachan et al. 2020; Athey et al. 2020)
  - We apply principal-agent toolbox to (realistic) case where algorithms too complex to be described
- 3. Finance literature on *disclosure and supervision* (e.g. Goldstein and Leitner, 2013; Parlatore and Phillipon, 2020)
  - We study disclosure design when available information is limited, evaluate on real-world data
- 4. Computer science literature on *algorithmic explainability* (e.g. Lakkaraju and Bastani, 2020; Slack et al., 2020; Lakkaraju et al., 2019)
  - We derive optimal explainer design from economic theory and apply on real world data
- 5. Mechanism-design literature on *optimal delegation* (including Holmstrom, 1977, 1984; Melumad and Shibano, 1991; Alonso and Matouschek, 2008; Frankel, 2014)
  - We consider delegation with a complexity constraint

A Model of Oversight over Algorithms

Setup

Solution in a Simple Lending Example

General Theoretical Results

Empirical Implementation

Model Risk Management

Disparate Impact

### A Model of Oversight over Algorithms

## Setup

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- An agent chooses a prediction function  $f : \mathcal{X} \to \mathbb{R}$  to maximize utility  $U^A(f; \theta)$
- The choice is overseen by a **principal** with utility  $U^{P}(f;\theta)$

1. Principal chooses restriction  $\widehat{\mathcal{F}} \subseteq \mathcal{F}$  based on prior  $\pi$ 

2. Agent chooses  $\hat{f} \in \widehat{\mathcal{F}}$  based on training signal  $\theta \sim \mathsf{P}_{\pi}$ 

- An agent chooses a prediction function  $f : \mathcal{X} \to \mathbb{R}$  to maximize utility  $U^A(f; \theta)$
- The choice is overseen by a **principal** with utility  $U^{P}(f;\theta)$
- 0. Principal sets rules
  - Ex-ante restrict lender to simple functions  $\mathcal{F}\cong \mathcal{E}$  that can be fully explained or
  - Leave functions ex-ante unrestricted ( $\mathcal{F} = \mathbb{R}^{\mathcal{X}}$ ), and choose explanation mapping  $E : \mathcal{F} \to \mathcal{E}$
- 1. Principal chooses restriction  $\widehat{\mathcal{F}} \subseteq \mathcal{F}$  based on training signal  $\theta$

Principal cannot observe complex  $f \in \mathbb{R}^{\mathcal{X}}$ , only lossy "explanation"  $Ef \in \mathcal{E}$ , so

$$\widehat{\mathcal{F}} = \{f \in \mathcal{F}; \mathrm{E}f \in \widehat{\mathcal{E}}\}$$

- · Simple proxy models, e.g. linear projection on a few covariates
- Variable-importance measures, such as SHAP for complex machine-learning models
- Evaluation at a limited number of data points  $x \in \mathcal{X}$
- 2. Agent chooses  $\hat{f} \in \widehat{\mathcal{F}}$  based on training signal  $\theta$

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# Lending Example

- An agent chooses a prediction function  $f \in \mathbb{R}^{\mathcal{X}}$  to maximize utility  $U^{A}(f; \theta)$
- The choice is overseen by a **principal** with utility  $U^{P}(f;\theta)$

### Lending Example

- A lender chooses a credit score  $f \in \mathbb{R}^{\mathcal{X}}$  for data (Y, X), where  $Y \in \{0, 1\}$  repayment and  $X \in \mathcal{X}$  credit file, to maximize  $U^{A}(f; \theta) = \mathsf{E}_{\theta}[u(f(X), Y)]$ 
  - Credit scoring utility:  $u(f(X), Y) = -(Y f(X))^2$
  - Loan profit:  $u(f(X), Y) = r \mathbb{1}(f(X) \ge p^*) Y c \mathbb{1}(f(X) \ge p^*) (1 Y)$
- Choice is overseen by a regulator maximizing utility  $U^{P}(f;\theta)$ 
  - Risk preference (different Y|X, same X):

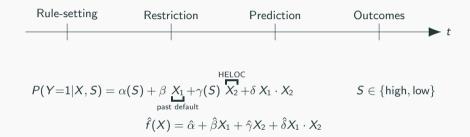
 $U^{\mathcal{P}}(f; \theta) = \mathsf{E}_{\theta}[u(f(X), Y)|S = \mathsf{low}]$   $S \in \{\mathsf{high}, \mathsf{low}\}$ 

• Target population (same Y|X, different X):

 $U^{P}(f;\theta) = \mathsf{E}_{\theta}[u(f(X),Y)|D = \mathsf{new customers}]$   $D \in \{\mathsf{new customers},\mathsf{existing customers}\}$ 

• Disparate impact (majority indicator *G*):

 $U^{\mathcal{P}}(f;\theta) = \mathsf{E}_{\theta}[u(f(X),Y)] - \lambda(\mathsf{E}_{\theta}[f(X)|G=1] - \mathsf{E}_{\theta}[f(X)|G=0])$ 

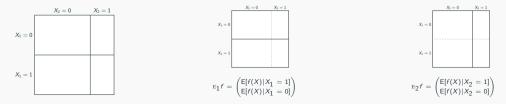


- 0. Rule-setting stage: Regulator sets the rules of the game
- 1. Restriction stage: Regulator sets restrictions based on limited information about  $\hat{f}$
- 2. Prediction stage: Lender learns relationship (here: two covariates, binary) between features X and repayment Y, chooses credit score  $\hat{f}(X)$

#### **Complex Functions, Simple Explanations**



- Information constraint: Regulator cannot process fully complex  $\hat{f}(X) = \hat{\alpha} + \hat{\beta} X_1 + \hat{\gamma} X_2 + \hat{\delta} X_1 \cdot X_2$  (or lender does not reveal)
- Low-dim explainer: Projection  $E : \mathcal{F} \rightarrow \mathcal{E}, f \mapsto Ef$  on one of covariates



### **Baseline Policy Choices: No Regulation and Function Restrictions**

Lender learns the distribution of repayment probabilities

$$\mathsf{P}_{\theta}(Y=1|X,S) = \alpha(S) + \beta \underbrace{\tilde{X}_{1}}_{\text{past default}} + \gamma(S) \underbrace{\tilde{X}_{2}}_{X_{2}} + \delta \, \tilde{X}_{1} \cdot \tilde{X}_{2}$$

where centered and reparametrized so that  $\mathsf{E}[\tilde{X}_1]=0=\mathsf{E}[\tilde{X}_2],\tilde{X}_1\perp\tilde{X}_2$ 

Lender and regulator maximize

$$U^{A}(f;\theta) = \mathsf{E}_{\theta}[-(Y - f(X))^{2}] \qquad \qquad U^{P}(f;\theta) = \mathsf{E}_{\theta}[-(Y - f(X))^{2}|S = \mathsf{low}]$$

Lender prefers:	Regulator prefers:	Both agree on:
$\hat{\alpha} = \bar{\alpha} = E_{\theta}[\alpha]$	$\hat{lpha} = lpha(low)$	$\hat{\beta}=\beta$
$\hat{\gamma} = ar{\gamma} = E_{ heta}[\gamma]$	$\hat{\gamma}=\gamma(low)$	$\hat{\delta} = \delta$

1. No function restriction, no audit. Get maximal distortion

$$\hat{f}(X) = ar{oldsymbol{lpha}} + eta \, ilde{X}_1 + ar{oldsymbol{\gamma}} \, ilde{X}_2 + \delta \, ilde{X}_1 \cdot ilde{X}_2$$

2. Ex-ante restriction to explainable function. Eliminates misalignment at large cost  $\hat{f}(X) = \alpha(low) + \beta \tilde{X}_1$ 

#### **Policy Choices: Explainer Audits**

Information constraint: Regulator cannot process fully complex  $\hat{f}(X) = \hat{\alpha} + \hat{\beta} \tilde{X}_1 + \hat{\gamma} \tilde{X}_2 + \hat{\delta} \tilde{X}_1 \cdot \tilde{X}_2$ 





Agnostic explainer: max. overall information  $\Rightarrow E_0$ : regress  $\hat{f}(X)$  on constant and  $\tilde{X}_1$  Targeted explainer: inspect misalignment  $\Rightarrow E^*$ : regress  $\hat{f}(X)$  on constant and  $\tilde{X}_2$ 

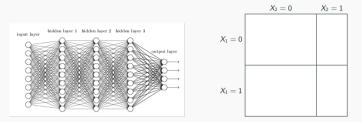
3. No restriction, audit w/ agnostic explainer  $E_0$ . Partially aligns choices

$$\hat{f}(X) = lpha(\mathsf{low}) + eta \, ilde{X}_1 + ar{m{\gamma}} \, ilde{X}_2 + \delta \, ilde{X}_1 \cdot ilde{X}_2$$
not detectable by EQ

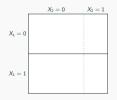
4. No restriction, audit w/ targeted explainer E\*. Can achieve first best

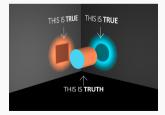
 $\hat{f}(X) = lpha(\mathsf{low}) + eta \, ilde{X}_1 + \gamma(\mathsf{low}) \, ilde{X}_2 + \delta \, ilde{X}_1 \cdot ilde{X}_2$ 

## **Complex Functions, Simple Explanations**



Neural network illustration: Michael Nielsen







"This is Truth", viral3d.com

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• Misaligned preferences over choice  $f \in \mathbb{R}^{\mathcal{X}}$ 

$$U^{A}(f;\theta) = \int_{\mathcal{X}} u^{A}(f(x),x;\theta) \, \mathrm{d}\mu^{A}(x;\theta) \qquad U^{P}(f;\theta) = \int_{\mathcal{X}} u^{P}(f(x),x;\theta) \, \mathrm{d}\mu^{P}(x;\theta)$$

- Delegation game
  - 1. Principal chooses  $\hat{\mathcal{F}} \subseteq \mathcal{F}$
  - 2. Agent chooses  $\hat{f} \in \hat{\mathcal{F}}$
- Explanation constraint

$$\hat{\mathcal{F}} = \{ f \in \mathcal{F}; \mathrm{E}f \in \hat{\mathcal{E}} \}$$
  $\mathrm{E}: \mathcal{F} o \mathcal{E}$ 

- Consider two policy design choices
  - Restrict functions from  $\mathcal{F}=\mathbb{R}^{\mathcal{X}}$  to  $\mathcal{F}=\mathcal{E}$  to achieve perfect alignment
  - $\bullet~$  Otherwise, design of explainer  ${\rm E}$

#### **General Results**

Covariate shifts: 
$$U^{A}(f;\theta) = \int_{\mathcal{X}} u(f(x),x;\theta) \ d\mu^{A}(x;\theta) \quad U^{P}(f;\theta) = \int_{\mathcal{X}} u(f(x),x;\theta) \ d\mu^{P}(x;\theta)$$
  
Assume that  $\mu^{P}(\cdot;\theta) \ll \mu^{A}(\cdot;\theta)$  then choices from  $\mathcal{F} = \mathbb{R}^{\mathcal{X}}$  are aligned

$$\frac{\text{Model shift:}}{u^{A}(f;\theta)} = \int_{\mathcal{X}} u^{A}(f(x), x; \theta) \, \mathrm{d}\mu(x) \qquad U^{P}(f;\theta) = \int_{\mathcal{X}} u^{P}(f(x), x; \theta) \, \mathrm{d}\mu(x)$$
$$u^{A}(f(x), x; \theta) = -(f(x) - f^{A}(x; \theta))^{2} \qquad u^{P}(f(x), x; \theta) = -(f(x) - f^{P}(x; \theta))^{2}$$

When  $\min_{S} E_{\eta} \min_{\beta} \int_{\mathcal{X}} (f^{A}(x) - f^{P}(x) - x'_{S}\beta)^{2} d\mu(x) < \min_{S} E_{\eta} \min_{\beta} \int_{\mathcal{X}} (f^{P}(x) - x'_{S}\beta)^{2} d\mu(x)$ then optimal regulation = no ex-ante constraint + targeted explainer

$$\underline{\text{Distributional preference:}} \qquad U^{P}(f;\theta) = U^{A}(f;\theta) - \lambda \left( \int_{\mathcal{X}} f(x) \, \mathrm{d}\mu_{1}(x) - \int_{\mathcal{X}} f(x) \, \mathrm{d}\mu_{0}(x) \right)$$

Equivalent to model shift with  $u^{P}(f(x), x; \theta) = u(f(x), x; \theta) - \lambda \left(\frac{d\mu_{1}}{d\mu} - \frac{d\mu_{0}}{d\mu}\right)$ ; optimal targeted explainer is best prediction of group identity

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## Input-Based Restrictions vs Outcome-Based Tests

- Input-based prohibitions: do not allow use of/access to specific covariates
  - Often inefficient
  - Sometimes even counterproductive
- Model-based simplicity/transparency restrictions: limit structure of models
  - Comes at cost by shifting Pareto frontier
  - In our data cost larger than gain
- Model-based explainability restriction: inspect key model properties
  - Practical constraints on processing, IP often mean that information limited
  - Well-designed model summary can close the gap to first-best
- Outcome-based audits: use realized properties of algorithmic decisions
  - Does not fully leverage ability to describe and intervene before
  - May not be enough for counterfactual evaluation

## Conclusion

**Opportunity and challenge:** Move to automated rules allows for systematic scrutiny, but complexity means we face decision how to *restrict* and *explain* them

**Broader context:** Explainability, interpretability, transparency central to machine learning implementation and called for in policy debates, but often lack clear economic definition and motivation

This project: How to regulate black-box algorithms that are too complex to be described completely?

- Answer from principal-agent model: complexity-oversight trade-off leads to targeted explainers
- Calibration in data: excess cost of full transparency/simplicity, targeted explainers second best

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"This is Truth", viral3d.com

